

FAREHAM

BOROUGH COUNCIL

Minutes of the Streetscene Scrutiny Panel (to be confirmed at the next meeting)

Date: Thursday, 14 March 2019

Venue: Collingwood Room - Civic Offices

PRESENT:

Councillor Miss T G Harper (Chairman)

Councillors: J E Butts, Mrs L E Clubley, L Keeble, Mrs K Mandry,
R H Price, JP and Mrs T L Ellis (deputising for G Fazackarley)

Also Present: Councillors Miss S M Bell (for item 7), Mrs P M Bryant (for item 7), S Dugan (for item 7), Mrs C Heneghan (for item 7), J G Kelly (for item 7) and Mrs K K Trott (for item 7)



1. APOLOGIES FOR ABSENCE

An apology for absence was received from Councillor G Fazackarley.

2. MINUTES

RESOLVED that the minutes of the Streetscene Scrutiny Panel held on 01 November 2018 be confirmed and signed as a correct record.

3. CHAIRMAN'S ANNOUNCEMENTS

The Chairman announced that a briefing session has been arranged to provide Members with an update on the progress being made with the Council's campaign to reduce the use of Single Use Plastics (SUPS) in the Borough.

All Members of the Council have been invited to attend this briefing which will take place in the Council Chamber on Monday 01 April 2019 from 4.30pm to 5pm

4. DECLARATIONS OF INTEREST AND DISCLOSURES OF ADVICE OR DIRECTIONS

There were no declarations of interest made at this meeting.

5. DEPUTATIONS

There were no deputations made at this meeting.

6. EXECUTIVE BUSINESS

The Panel considered the items of Executive business which fall under the remit of the Streetscene Portfolio, including Executive Member decisions, that have taken place since the last meeting of the Panel.

The Panel considered the decision(s) shown at item 6(1) of the agenda.

(1) Award of Tender - Contract for Textile Recycling Banks Service Concessions

The Head of Streetscene reported that the call-in period for the decision to award a contract in respect of the Textile Recycling Banks has now expired and that he was able to confirm that the contract was awarded to the Salvation Army.

Members enquired whether a proportion of the money raised from the recycling of the materials collected in the Textile banks will continue to be paid to the charities, as was the arrangement under the previous contract. The Head of Streetscene clarified that the new contract does not make provision for any money made to be paid to the charities.

7. RESOURCES AND WASTE STRATEGY AND GOVERNMENT CONSULTATION REPORT

At the invitation of the Chairman, Councillors Mrs C Heneghan, J G Kelly, Mrs P M Bryant, S Dugan, Miss S M Bell and Mrs K K Trott addressed the Panel on this item.

The Panel received a report by the Head of Streetscene which outlined the Government Consultation on Resources and Waste Strategy. A copy of the presentation is attached to these minutes as Appendix A.

The presentation outlined the incremental recycling targets for municipal waste and outlined the four key areas of the Resources and Waste Strategy that the government plans to implement in order to reach the municipal recycling target of 65% by 2035.

The presentation highlighted the four consultations, giving a brief overview of the proposed Deposit Return Scheme, the Extended Producer Responsibility and the proposed Plastics Tax. A more in-depth overview was given in respect of the proposals to implement Consistency in Household and Recycling Collections as this area is likely to have most impact on services delivered in Fareham.

A summary of the current recycling arrangements across the Borough was also given, including a comparison with other Local Authorities in Hampshire and with the Somerset Waste Partnership – a service provider that is considered to be one of the top performers in waste management and a blue print for the ideal way forward.

On being asked to consider the key elements of the consultation aimed at securing Consistency in Recycling Collections, Members had the following comments to make:

Core Set of Materials

- Concerns about whether the collection is going to be kerbside or collected in one bin.
- Need to be sure that the materials being collected are genuinely recyclable and are not being shipped elsewhere as this has an environmental impact which counteracts the benefits of recycling.
- Textiles should be included in the core materials – we have clothes banks across the Borough, but people don't realise that they can be used for recycling all textiles and not just usable clothing e.g. – rags, bedding, broken shoes etc.
- There must be a market for anything that is collected, we don't want to be stockpiling materials that are classed as recyclable but are unable to dispose of them without there being a knock on environmental impact.

Separate Collection of Materials

- It's clearly possible as several Authorities do it.
- There are significant health and safety issues in respect of manual handling a variety of different collection systems.
- Separate boxes at the kerbside will deter people from recycling and they won't bother to do it.

- Much of the population – particularly flats and terraced houses, won't have storage space for all the different receptacles that would be needed. Any scheme that is developed needs to accommodate all residents.
- There is potential to cause planning issues for new properties/developments with the need to ensure that provision is made for the various receptacles to be stored.
- Need to be careful with regard to possible strain that could be put on residents from having to move several boxes and bins - possibly through their houses in the case of terraced properties.

Food Waste Collection

- Concerns raised about the type of receptacle to be used – the possibility that it will encourage flies and maggots and that the smell would be bad.
- Weekly collection is not frequent enough. It would need to be every couple of days- although it was noted that at the moment food waste is only collected every 2 weeks.
- Concerns that wild animals might be able to access the food waste storage receptacles which would encourage vermin.
- Concerns whether there is a market for food waste to be disposed of and even if there is, would there be interest in taking the volume that is created.
- There was a suggestion that it would be useful to know how other Local Authorities deal with this type of waste collection and how they manage the challenges it brings before deciding whether to adopt it.
- There are health & safety issues in respect of combined food waste that would need to be considered very carefully before deciding to proceed with this type of waste collection.
- Government should make sure that if it proceeds with this proposal, any scheme that is implemented needs to be in line with best practice being operated by market leaders.

Free Garden Waste Collection

- When the Council implemented its garden waste collection service it opted for sacks rather than bins as it was considered that sacks would be less of a nuisance than a bin in terms of bad smells from rotting vegetation. Newer bins however do have holes in the bottom so that slurry doesn't form.
- The sack system has its own problems – mainly for operators. Any new system that is implemented needs to be the best solution for residents and for Council staff.
- The current level of free collection provided by the Council is one 90 litre sack per fortnight. The capacity being proposed in the consultation is 240 litres which is the capacity of one wheelie bin and would be the equivalent of 2.5 sacks.

Waste Container Colours

- Standard colours for different materials will help increase understanding nationwide and reduce contamination.
- Costs of educating and encouraging people to recycle could be reduced as it would be possible to run nationwide campaigns if the colour scheme was standardised.

- The colour should relate to the top of the bins only to avoid impacting on world resources by replacing entire bins unnecessarily.

Additional points discussed

- The excessive number of questions in the consultation might deter people from taking part.
- Frequency of Residual Waste collections – currently it is every 2 weeks which works well as there is a bin collection every week and people only need to remember which bin to put out rather than whether or not it's a week where there will be a collection.
- A weekly collection would be preferable, but it is not economically viable. Collection frequency could be affected by the time of year – weekly in the summer when it is hotter – although it would depend on what is in the bin as it wouldn't be so much of an issue if it was dry goods only and no food.
- Some disappointment in the consultation – it steers views too heavily.
- There is no point recycling for the sake of it if there is no end market.
- Need to think outside the box and think of new solutions, for example, there are some companies in the UK that are converting plastics that can't be recycled back into oil.

8. WASTE AND RECYCLING COLLECTION ARRANGEMENTS

Members received a presentation by the Refuse and Recycling Manager and the Recycling Coordinator. The slides applicable to this item are included in the presentation attached as Appendix A to these minutes.

9. STREETSCENE SCRUTINY PANEL PRIORITIES

Members considered the Scrutiny Priorities for the Panel which included a proposed site visit to Coldeast on the afternoon of 18 July 2019 to scrutinise the work that is being undertaken to deliver the corporate priorities of transforming the woodland areas into a new public open space and to provide new sports pitches and a children's play area.

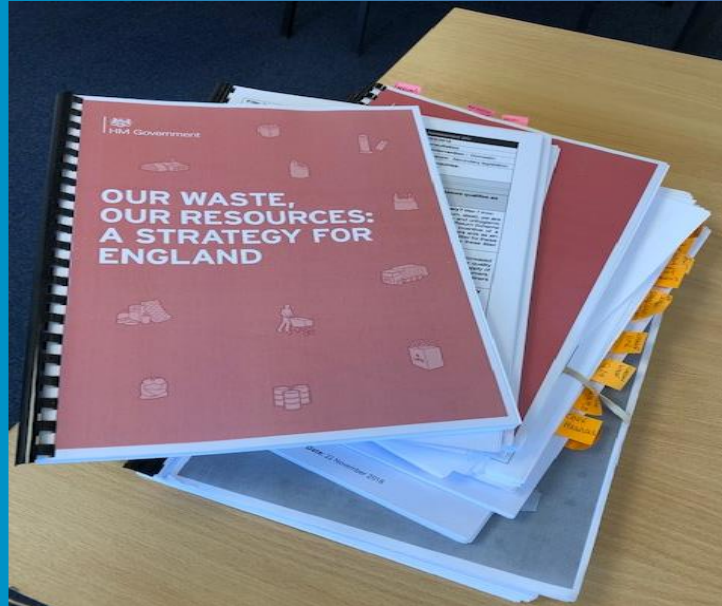
In order to accommodate an invitation to the Head of Project Integra to attend a future meeting of the Panel to give Members a presentation on the analysis of the composition of waste in Fareham, the review of grass cutting will be deferred until the October Panel meeting. This will enable the grass cutting review to encompass performance throughout the summer.

RESOLVED that the Scrutiny Panel Priorities be agreed.

(The meeting started at 6.00 pm
and ended at 8.05 pm).

Streetscene Scrutiny Panel

APPENDIX A



Resources and Waste Strategy

Recycling targets for municipal waste:

- 55% by 2025
- 60% by 2030
- 65% by 2035

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- Extended Producer Responsibility(EPR)
- Deposit Return Scheme (DRS)
- Plastics Tax
- Consistency in Household Recycling Collections



Deposit Return Scheme (DRS)

- ✓ Plastics bottles
 - ✓ Glass bottles
 - ✓ Steel and aluminum cans
 - ? Cartons & pouches
 - Energy gel sachets
 - Disposable Cups
-
- **‘On-the-go’** – drinks containers less than 750ml
 - **‘All in’** – no restriction on size of container



Extended Producer Responsibility (EPR)

- Full net cost recovery – Producers pay 100% of costs
- Fees raised will support management of packaging
- Packaging labelled as recyclable or not recyclable

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Plastics Tax

- Tax plastic packaging that contains less than 30% recycled material
- HMRC to adopt the regulatory function
- Companies liable for the tax will have to register by April 2022



Consistency in Household and Business Recycling Collections



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- Collect same core set of DMR from households
- Separate collection requirements
- Weekly collection of food waste
- Free garden waste collection
- Standardised waste container colours
- Joint working between Councils
- Waste from business options

Refuse & Recycling Collections



Current Arrangements

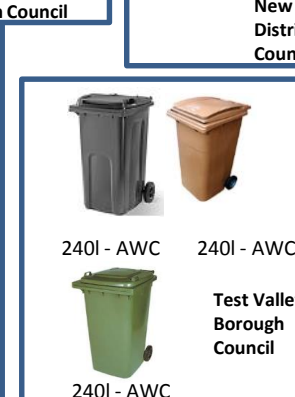
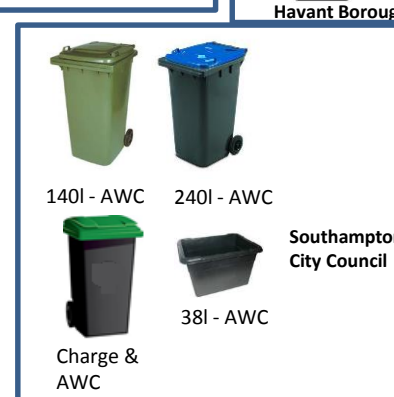
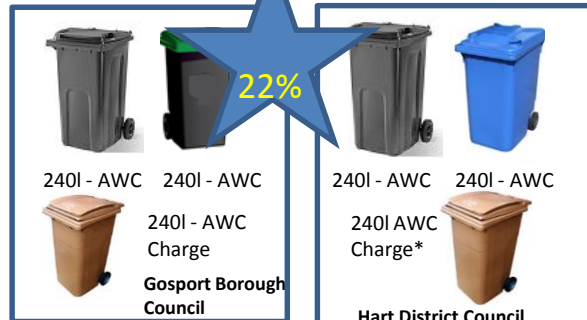
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- Recycling Rate 32.8%
- Garden Waste 8.1%
- Glass 5.62%
- DMR (blue top bin) 15.52%
- Other (textiles, fridges, books) 3.61%



40.7%



*bin colour unknown

32.8%

24.7%

Somerset Waste Partnership

- Weekly recycling
- Fortnightly residual
- Weekly food waste
- Participation Rate 85%
- Recycling Rate 52%

- Multi-stream kerbside sort

Box 1

Paper & Glass bottles and jars

Box 2

- ✓ Food and drink cans
- ✓ Aerosols
- ✓ Plastic bottles (no pots, tubs or trays)
- ✓ Cardboard
- ✓ Foil (On top or alongside boxes)

Textiles – put out in bags (not black sacks)

Shoes – tied in pairs and bagged

Waste Composition in Fareham

- 7.5% of residual waste is recyclable (should be in blue lid bin)
- 35% of residual waste is food
- 4.9% of residual waste is glass
- 19% Contamination Rate (non-recyclable material in DMR) (PI Ave 21%)

Source: Waste Composition Analysis Oct 2018

Recycling Collection Arrangements

- Kerbside collection of glass (no glass banks) 2% - 3%
- Weekly food waste collection (with fortnightly residual) 5% - 11%
- Three week residual waste collection 5% - 8%
- Kerbside sort of DMR could reduce contamination to 5%

Source - WRAP

Consultation Questions

Core Set of Materials

Proposal 1:

Q5 Agree or disagree LA's be required to collect core set of materials?

Proposal 2:

Q10 Agree or disagree the core set of materials should be:

- ☐ glass bottles and containers,
- ☐ paper and card,
- ☐ plastic bottles,
- ☐ plastic pots tubs and trays,
- ☐ steel and aluminium tins and cans.

Q11 Other Materials?

- ☐ Food & drinks cartons
- ☐ Plastic bags and film

Food Waste Collection

Proposal 4: By 2023 we propose to legislate for local authorities to provide all kerbside properties and flats with access to at least a weekly separate collection service for food waste, including provision of containers and liners:

Q18 Agree or disagree?

- i. At least weekly collection of food waste
- ii. A separate collection of food waste(i.e. not mixed with garden waste)
- iii. Services to be changed only when contracts allow
- iv. Providing free caddy liners to householders for food waste collections

Q19 Are there circumstances where it would not be practical to provide a separate food waste collection to kerbside properties and flats?

Free Garden Waste Collection

Proposal 7: We are seeking views on whether households generating garden waste should be provided with access to a free collection service. If introduced this this would be a minimum fortnightly collection service of a 240-litre capacity container (either bin or sack). Local authorities may provide additional capacity or more frequent services and would be able to charge for this additional provision?

Q27 Agree or disagree?

- i. a free garden waste collection for all households with gardens
- ii. A capacity to 240l(bin or sack)
- iii. A fortnightly collection frequency (in growing season)
- iv. Ability to charge households for additional capacity over minimum
- v. New requirement to start in 2023(subject to funding and waste contracts)

Separate Collection of Materials

Proposal 8: In addition to the new core set of materials that we will require to be collected, we want to promote separate collection of materials where this is feasible and can help to improve quality. We propose to amend the law to clarify this in our proposed statutory guidance on minimum service standards to help local authorities and waste operators in decision making on separate collection.

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- Q26 Agree with proposed approach to arrangements for separate collection of dry materials to ensure quality?
- Q27 What circumstances may prevent separate collection of paper, card, glass, metals and plastic?

Waste Container Colours

Proposal 9: Assuming that we progress with proposals for a core set of materials that must be collected for recycling, the Government welcomes views on whether England should move to standardised waste container colours for those materials, together with residual waste, food and garden waste.

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Q29 Agree or disagree?

Q30 Potential for phased approach?

Consultations

Deposit Return Scheme (DRS)

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Extended Producer Responsibility (PRS)

Plastics Tax

Deposit Return Scheme (DRS)

- ☐ Agree or disagree with the principles of a deposit return scheme

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➤ On the go?

➤ All in?

Extended Producer Responsibility (PRS)

- ☐ Agree or disagree with the principles that producer should be responsible for packing they handle or place on the market at end of life?

Plastics Tax

- ☐ Agree or disagree with principle that there should be a 30% tax on the production and import of plastic packaging with less than 30% recycled content?

Other Comments?

